SHEFFIELD CITY BOARD OF EDUCATION SHEFFIELD, ALABAMA

AUDITED FINANCIAL STATEMENTS

SEPTEMBER 30, 2020



SHEFFIELD CITY BOARD OF EDUCATION

Sheffield, Alabama

Table of Contents September 30, 2020

INDEPENDENT AUDITORS' REPORT	1-3
BASIC FINANCIAL STATEMENTS	4
Statement of Net Position Statement of Activities Balance Sheet-Governmental Funds	5 6 7
Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position	8
Statement of Revenues, Expenditures and Changes in Fund Balances-Governmental Funds Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances	9
to the Statement of Activities	10
Statement of Fiduciary Assets and Liabilities	11
Notes to Financial Statements	12-32
REQUIRED SUPPLEMENTARY INFORMATION	33
Statement of Revenues, Expenditures and Changes in Fund Balances - Budget and Actual - General Fund	34
Schedule of the Board's Proportionate Share of the Net Pension Liability	35
Schedule of Board Contributions - Pension	36
Schedule of the Board's Proportionate Share of the Net OPEB Liability	37
Schedule of Board Contributions - OPEB Notes to the Required Supplementary Information	38 39-40
Notes to the required Supplementary information	33-40
SUPPLEMENTARY INFORMATION	41
Schedule of Expenditures of Federal Awards Notes to Schedule of Expenditures of Federal Awards	42 43
ADDITIONAL INFORMATION	44
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	45-46
Independent Auditors' Report on Compliance for Each Major Federal Program and Report on Internal Control Over Compliance Required by the Uniform Guidance	47-48
SCHEDULE OF FINDINGS AND QUESTIONED COSTS	49
Schedule of Findings and Questioned Costs	50-51
AUDITEE'S CORRECTIVE ACTION PLAN	52
Auditee's Corrective Action Plan	53

Certified Public Accountants

Member of:

American Institute of Certified Public Accountants
Alabama Society of Certified Public Accountants
Mississippi Society of Certified Public Accountants

www.sparkscpas.com

INDEPENDENT AUDITORS' REPORT

Members of the Board Sheffield City Board of Education

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Sheffield City Board of Education, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise the Sheffield City Board of Education's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Sheffield City Board of Education, as of September 30, 2020, and the respective changes in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

luka, Mississippi Phone: (662) 423-5057

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the budgetary comparison information, the Schedule of the Board's Proportionate Share of the Net Pension Liability, the Schedule of Board Contributions – Pension, the Board's Proportionate Share of the Net OPEB Liability, and the Schedule of Board Contributions – OPEB be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Sheffield City Board of Education's basic financial statements. The accompanying Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The accompanying Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 30, 2021, on our consideration of Sheffield City Board of Education's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Sheffield City Board of Education's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Sheffield City Board of Education's internal control over financial reporting and compliance.

The Sparks CPA Firm, P.C. Certified Public Accountants

The Sparks CPA Firm, P.C.

Red Bay, Alabama November 30, 2021 **BASIC FINANCIAL STATEMENTS**

SHEFFIELD CITY BOARD OF EDUCATION Statement of Net Position September 30, 2020

	_	Governmental Activities
Assets		
Cash and cash equivalents	\$	6,249,989
Ad Valorem property taxes receivable	•	1,450,057
Intergovernmental receivables		669,534
Accounts receivables		124,169
Inventories		61,567
Restricted assets		1,228,299
Capital assets:		1,220,200
Nondepreciable		937,381
Depreciable, net		5,969,296
Total Assets	-	16,690,292
1000.0	-	10,000,202
Deferred Outflows of Resources		
Employer pension contribution		851,557
Proportionate share of collective deferred outflows related to net pension liability		841,000
Employer OPEB contribution		203,072
Proportionate share of collective deferred outflows related to net OPEB liability		583,598
Total Deferred Outflows of Resources	_	2,479,227
Liabilities		045.405
Accounts payable		245,125
Unearned revenue		9,513
Salaries and benefits payable		889,076
Accrued interest payable		7,864
Long-term liabilities:		
Portion due or payable within one year:		07.000
Notes payable		37,933
Portion due or payable after one year:		0.040.040
Notes payable		3,348,318
Net pension liability		10,361,000
Net OPEB liability	-	4,325,441
Total Liabilities	-	19,224,270
Deferred Inflows of Resources		
Unavailable revenue - property taxes		1,450,057
Proportionate share of collective deferred inflows related to net pension liability		1,009,000
Proportionate share of collective deferred inflows related to net OPEB liability		5,553,765
Total Deferred Inflows of Resources	-	8,012,822
	-	, ,
Net Position		
Net investment in capital assets		3,520,426
Restricted for:		
Expendable:		
Capital projects		1,257,783
Debt service		54,457
School based activities		103,026
Unrestricted		(13,003,265)
Total Net Position	\$ <u>_</u>	(8,067,573)

SHEFFIELD CITY BOARD OF EDUCATION Statement of Activities For the Year Ended September 30, 2020

Net (Expense) Revenue and Changes in Net

					F	Program Revenue	s			Changes in Net Position
Functions/Programs		Expenses	_	Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions		Governmental Activities
Governmental Activities:										
Instructional services	\$	6,513,559	\$	99,831	\$	5,227,100	\$	57,542	\$	(1,129,086)
Instructional support services		2,431,503		29,779		1,838,489		-		(563,235)
Operation and maintenance services		1,604,373		12,989		837,300		233,735		(520,349)
Auxiliary services:										(, ,
Student transportation		133,213		6,878		79,247		16,653		(30,435)
Food service		725,946		543,606		83,665		· -		(98,675)
General administration and central support		854,110		7,210		226,167		_		(620,733)
Interest and fiscal charges		19,905		· -		-		_		(19,905)
Other expenditures		696,399		150,312		363,192		_		(182,895)
Total Governmental Activities	\$	12,979,008	- \$ -	850,605	\$ -	8,655,160	- \$ -	307,930	-\$-	(3,165,313)
General Revenues: Taxes: Property taxes for general purposes Property taxes for specific purposes Sales tax Alcohol beverage tax Other taxes Grants and contributions not restricted for specific programs Investment earnings Miscellaneous Total General Revenues									\$	1,477,358 33,426 1,140,376 19,484 31,731 220,736 707,687 365,345 3,996,143
		Change in Net P	ositi	on					-	830,830
		Net Position - Be	ginn	ing						(8,898,403)
		Net Position - Er	nding	l					\$	(8,067,573)

SHEFFIELD CITY BOARD OF EDUCATION Balance Sheet - Governmental Funds September 30, 2020

		General Fund	-	14-2120 Capital Projects Fund	Other Governmental Funds		Total Governmental Funds
Assets							
Cash and cash equivalents	\$	6,323,536	\$	29,484 \$	-	\$	6,353,020
Cash with fiscal agents				1,228,299	-		1,228,299
Ad Valorem property taxes receivable		1,450,057		-	-		1,450,057
Intergovernmental receivables		171,640		-	497,894		669,534
Accounts receivables		124,169		-	- 04 507		124,169
Inventories Total Assets	φ.	0.000.400	۰,	- 4 OF7 700 ft	61,567	٠,	61,567
Total Assets	\$:	8,069,402	= ^{\$}	1,257,783 \$	559,461	\$	9,886,646
Liabilities and Fund Balances Liabilities:							
Cash deficit	\$	-	\$	- \$	103,031	\$	103,031
Accounts payable		122,537		-	122,588		245,125
Unearned revenue		-		-	9,513		9,513
Salaries and benefits payable		730,094			158,982		889,076
Total Liabilities		852,631	_		394,114		1,246,745
Deferred Inflows of Resources							
Unavailable revenue - property taxes		1,450,057		-	-		1,450,057
Total Deferred Inflows of Resources		1,450,057	_	-			1,450,057
Fund Balances Nonspendable:							
Inventory		-		-	61,567		61,567
Restricted:				4 057 700			4 057 700
Capital projects		-		1,257,783	-		1,257,783
Debt service		-		-	62,321		62,321
Grant activities Assigned:		-		-	-		-
School based activities		_		_	41,459		41,459
Unassigned		5,766,714		-	-		5,766,714
Total Fund Balances		5,766,714	-	1,257,783	165,347		7,189,844
Total Liabilities and Fund Balances	\$	8,069,402	\$	1,257,783 \$	559,461	\$	9,886,646

Exhibit IV

SHEFFIELD CITY BOARD OF EDUCATION Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position September 30, 2020

Total fund balances for governmental funds		\$	7,189,844
Amounts reported for governmental activities in the Statement of Net Position are different because:			
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds: Cost of capital assets Accumulated depreciation	\$ 17,164,754 (10,258,077)	-	6,906,677
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.			683,557
Deferred outflows and inflows of resources related to OPEB obligations are applicable to future periods and, therefore, are not reported in the governmental funds.			(4,767,095)
Long-term liabilities and related accrued interest are not due and payable in the current period and, therefore, are not reported in the funds:			
Current portion of long-term debt Noncurrent portion of long-term debt Accrued interest payable Net pension liability	(37,933) (3,348,318) (7,864) (10,361,000)		(40.000.755)
Net OPEB liability	(4,325,441)	-	(18,080,556)
Net position of governmental activities		\$	(8,067,573)

SHEFFIELD CITY BOARD OF EDUCATION Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Year Ended September 30, 2020

	-	General Fund	-	14-2120 Capital Projects Fund		Other Governmental Funds	Total Governmental Funds
Revenues:							
State sources	\$	7,038,795	\$	230,145	\$	77,052	\$ 7,345,992
Federal sources		1,164		-		2,189,512	2,190,676
Local sources		3,957,039		48,655		211,844	4,217,538
Other sources		13,102		-		32,615	45,717
Total Revenues	-	11,010,100		278,800	_	2,511,023	13,799,923
Expenditures:							
Instructional services		5,585,617		-		925,958	6,511,575
Instructional support services		2,076,758		-		417,699	2,494,457
Operation and maintenance services		1,528,598		50,266		46,014	1,624,878
Auxiliary services:							
Student transportation		124,339		-		100	124,439
Food service		-		-		879,998	879,998
General administration and central support		717,492		-		160,409	877,901
Other expenditures		384,508		-		291,644	676,152
Capital outlay		118,817		-		-	118,817
Debt service:							
Principal		=		-		36,169	36,169
Interest	-	-			_	20,642	20,642
Total Expenditures	-	10,536,129	•	50,266	-	2,778,633	13,365,028
Excess (Deficiency) of Revenues							
over (under) Expenditures	-	473,971		228,534		(267,610)	434,895
Other Financing Sources (Uses)							
Indirect cost		131,472		-		-	131,472
Transfers in		9,893		-		293,206	303,099
Other financing sources		9,914		-		-	9,914
Transfers out	_	(286,000)			_	(17,099)	(303,099)
Total Other Financing Sources (Uses)	-	(134,721)			-	276,107	141,386
Net Changes in Fund Balances		339,250		228,534		8,497	576,281
Fund Balances - Beginning		5,427,464		1,029,249		156,850	6,613,563
Fund Balances - Ending	\$	5,766,714	\$	1,257,783	\$	165,347	\$ 7,189,844

SHEFFIELD CITY BOARD OF EDUCATION

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the Year Ended September 30, 2020

Net changes in fund balances - total governmental funds		\$	576,281
Amounts reported for governmental activities in the Statement of Activities are different because:			
Governmental funds report capital outlay as expenditures. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:			
Capital outlay Depreciation expense	130,537 (467,946)		(337,409)
In the Statement of Activities, only the gain or loss on the sale of capital assets is reported, while in the governmental funds, the proceeds from the sale increase financial resources. The change in net position differs from the change in fund balances by the assets sold.			(23,705)
Repayment of debt principal is an expenditure in the governmental funds, but it reduces long-term liabilities in the Statement of Net Position and does not affect the Statement of Activities.			36,169
Some items reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds. These activities include:			
Accrued interest payable Pension expense OPEB expense	737 (67,159) 645,916		579,494
Change in net position of governmental activities		\$ <u></u>	830,830

SHEFFIELD CITY BOARD OF EDUCATION Statement of Fiduciary Assets and Liabilities September 30, 2020

		Agency Funds
Assets Cash	\$	105,060
Total Assets	\$:	105,060
Liabilities Accounts payable Due to student clubs	\$	1,022 104,038
Total Liabilities	\$	105,060

Note 1 - Summary of Significant Accounting Policies

The accompanying financial statements of the Sheffield City Board of Education (the Board) have been prepared in conformity with generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). GASB is the accepted standard-setting body for governmental accounting and financial reporting principles. The most significant of the Board's accounting policies are described below.

A. Financial Reporting Entity

As defined by accounting principles generally accepted in the United States of America, Sheffield City Board of Education is considered a "primary government." The Board is composed of five members appointed by the Sheffield City Council. The Board is responsible for the general administration and supervision of the public schools for the educational interests of the City.

For financial reporting purposes, the Board has included all funds and organizations. The Board has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the Board are such that exclusion would cause the Board's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the Board to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the Board. Based on the application of these criteria, there are no component units which should be included as part of the financial reporting entity of the Board. However, for financial reporting purposes the Board is considered a component unit of the City of Sheffield.

B. Government-wide and Fund Financial Statements

Government-wide Financial Statements – The Statement of Net Position and the Statement of Activities report information on all the non-fiduciary activities of the Board. For the most part, the effect of inter-fund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Position presents the Board's non-fiduciary assets and liabilities, with the difference reported as net position. Net position is reported in three categories:

- 1. Net investment in capital assets consists of capital assets net of accumulated depreciation and reduced by outstanding balances of bonds, notes, and other debt attributable to the acquisition, construction, or improvement of those assets.
- 2. Restricted net position results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.
- 3. Unrestricted net position consists of net position not meeting the definition of the two preceding categories. Unrestricted net position often has constraints on resources imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function, or segment, are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property taxes and other items not included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other governmental funds.

The Board reports the following major governmental funds:

- General Fund The general fund is the primary operating fund of the Board. It is used to
 account for all financial resources except those required to be accounted for in another fund.
 The Board primarily received revenue from the Educational Trust Fund (ETF) and local taxes.
 Amounts appropriated from the ETF were allocated to the school board on a formula basis.
- <u>14-2120 Capital Projects Fund</u> The capital projects fund accounts for the funds that are used for projects in conjunction with the 2014 Qualified Zone Academy Bond Issue.

All other governmental funds not meeting the criteria established for major funds are presented in the other governmental column of the fund financial statements.

Additionally, the Board reports the following fund types:

Governmental Fund Types

- <u>Special Revenue Funds</u> These funds are used to account for and report the proceeds of specific revenue sources (other than those derived from special assessments or dedicated for major capital projects) that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.
- <u>Debt Service Funds</u> These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for principal and interest.
- <u>Capital Projects Funds</u> These funds are used to account for and report financial resources that are restricted, committed, or assigned to expenditure for capital outlays, including the acquisition or construction of capital facilities and other capital assets.

Fiduciary Fund Type

Agency Funds – Agency Funds are used to report resources held by the Board in a purely
custodial capacity (assets equal liabilities) and do not involve measurement of results of
operations.

C. Measurement Focus, Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, governmental activities are presented using the economic resources measurement focus and the accrual basis of accounting, as are the Fiduciary Fund financial statements. Revenues are recorded when earned, and expenses are recorded when a liability is incurred or economic asset used, regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Measurable means knowing or being able to reasonably estimate the amount. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and judgments, are recorded only when payment is due.

Federal grants and assistance awards made on the basis of entitlement periods are recorded as receivables and revenues when entitlement occurs. Federal reimbursement type grants are recorded as revenues when the related expenditures are recognized. Use of grant resources is conditioned upon compliance with terms of the grant agreements and applicable federal regulations, which include subjecting grants to financial and compliance audits.

Property taxes, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. Property taxes are assessed for property as of October 1 of the preceding year based on the millage rates established by legislation. Property taxes are due and payable on the following October 1 and are delinquent after December 31.

Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under the terms of grant agreements, the Board funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there is both restricted and unrestricted net position available to finance the program. It is the Board's policy to first apply cost-reimbursement grant resources to such programs and then general revenues.

The effect of inter-fund activity has been eliminated from the government-wide statements.

D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position/Fund Balances

1. Cash, Cash equivalents, and Investments

Cash and Cash equivalents include cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

The **Code of Alabama 1975** Sections 19-3-120 and 19-3-120.1 outline the provisions for investments of funds. For accounting purposes, certificates of deposit are classified as investments if they have an original maturity greater than three months when acquired. The Board did not hold any investments in the current fiscal year.

2. Receivables

Sales tax receivables are based on the amounts collected within 60 days after year-end.

Millage rates for property taxes are levied at the first regular meeting of the County Commission in February of each year. Property taxes are assessed for property as of October 1, of the preceding year based on the millage rates established by the County Commission. Property taxes are due and payable the following October 1 and are delinquent after December 31. Amounts receivable, net of estimated refunds, and estimated uncollectable amounts, are recorded for the property taxes levied in the current year. However, since the amounts are not available to fund current year operations, the revenue is deferred and recognized in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Receivables due from other governments include amounts due from grantors for grants issued for specific programs and capital projects.

3. Inventories

Donated commodities are received from the USDA and are valued at USDA cost. Other inventories are valued at cost (calculated on the first-in/first-out basis). The costs of governmental fund type inventories are reported as expenditures when purchased.

4. Restricted Assets

Certain resources set aside for repayment of debt or for capital projects and improvements are classified as cash with fiscal agent and investments on the Balance Sheet and are classified as restricted assets on the Statement of Net Position because their use is limited.

5. Capital Assets

Capital assets, which include property, equipment, and infrastructure assets, are reported in the applicable governmental column in the government-wide financial statements. Such assets are valued at cost where historical records are available and an estimated historical cost where no historical records exist. Donated capital assets are valued at their estimated fair market value on the date of donation. The costs of normal maintenance and repair that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the Board as assets with an initial, individual cost in excess of the thresholds in the table below.

Capital acquisition and construction are reflected as expenditures in the governmental fund statements and the related assets are reported as capital assets in the governmental activities column in the government-wide financial statements.

Depreciation is calculated on the straight-line basis for all assets, except land.

The following schedule details the capitalization thresholds:

	Capitalization Threshold	Estimated Useful Life
Land	\$ 0	N/A
Land Improvements	50,000	20 years
Buildings	50,000	20-50 years
Building Improvements	50,000	5-30 years
Equipment and Furniture	5,000	5-20 years
Vehicles	5,000	8-15 years
Equipment under Capital Lease	5,000	5-20 years

6. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Board reports deferred outflows of resources for employer contributions that are made subsequent to the management date and the Board's proportionate share of collective deferred outflows related to net pension liability.

In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The Board presents deferred inflows of resources for unavailable revenue – property taxes and the Board's proportionate share of collective deferred inflows related to net pension liability.

7. Long-term Obligations

In the government-wide financial statements, long-term debt and other long-term liabilities are reported as liabilities in the applicable governmental activities Statement of Net Position.

In the fund financial statements, governmental fund types recognize debt issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

8. Compensated Absences

Board approved employees earn non-vesting sick leave at the rate of one day per month worked. Employees hired prior to January 31, 2013 are considered Tier I employees and may use their accrued sick leave as membership service in determining the total years of creditable service in the teachers' retirement system, with no additional cost to the Board. Because employees do not receive compensation for unused sick leave at termination, no liability is recorded on the financial statements. Sick days are earned based on the number of whole months worked.

The Board has approved 4 days per year of personal leave with pay. Any unused personal leave is converted to sick leave; thus, no liability is recorded in the financial statements. Because unused personal leave cannot be carried over to succeeding years, no liability for unpaid leave is accrued in the financial statements.

Full-time members of the professional staff employed on a twelve-month basis for the fiscal year are entitled to ten (10) days of vacation per year. Unused vacation days are not allowed to accrue from one year to the next.

9. Pensions

The Teachers' Retirement System of Alabama's (the Plan) financial statements are prepared using the economic resources measurement focus and accrual basis of accounting. Contributions are recognized as revenues when earned, pursuant to Plan requirements. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. Expenses are recognized when the corresponding liability is incurred, regardless of when the payment is made. Investments are reported at fair value. Financial statements are prepared in accordance with the requirements of the Governmental Accounting Standards Board (GASB). Under these requirements, the Plan is considered a component unit of the State of Alabama and is included in the State's Comprehensive Annual Financial Report.

10. Postemployment Benefits Other Than Pensions (OPEB)

The Alabama Retired Education Employees' Health Care Trust (Trust) financial statements are prepared by using the economic resources measurement focus and accrual basis of accounting. This includes for purposes of measuring the Net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the Fiduciary Net Position of the Trust and additions to/deductions from the Trust's Fiduciary Net Position. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due pursuant to plan requirements. Benefits are recognized when due and payable in accordance with the terms of the plan. Subsequent events were evaluated by management through the date the financial statements were issued.

11. Net Position/Fund Balance

Net position is reported on the government-wide financial statements and is required to be classified for accounting and reporting purposes into the following net position categories:

- <u>Net investment in capital assets</u> Capital assets, net of accumulated depreciation, and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets. Any significant unspent related debt proceeds at year-end related to capital assets are not included in this calculation.
- <u>Restricted</u> Constraints imposed on net position by external creditors, grantors, contributors, laws or regulations of other governments, or law through constitutional provision or enabling legislation.
- <u>Unrestricted</u> Net position that is not subject to externally imposed stipulations. Unrestricted net position may be designated for specific purposes by action of the Board. Fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent.

Governmental fund balance is classified as nonspendable, restricted, committed, assigned, or unassigned. Following are descriptions of fund classifications used by the Board:

Nonspendable fund balances include amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. Examples of nonspendable fund balance reserves for which fund balance shall not be available for

financing general operating expenditures include inventories, prepaid items, and long-term receivables.

Restricted fund balances consist of amounts that are subject to externally enforceable legal restrictions imposed by creditors, grantors, contributors, or laws and regulations of other governments, or through constitutional provisions or enabling legislation. Examples of restricted fund balances include restricted grants.

Committed fund balances consist of amounts that are subject to a purpose constraint imposed by formal action of the Board before the end of the fiscal year and that require the same level of formal action to remove the constraint. The Board currently does not report any committed fund balances.

Assigned fund balances consist of amounts that are intended to be used by the Board for specific purposes. The Board authorizes the Superintendent or Chief School Finance Officer to make a determination of the assigned amounts of fund balance. Such assignments may not exceed the available (spendable, unrestricted, uncommitted) fund balance in any particular fund. Assigned fund balances require the same level of authority to remove the constraint.

Unassigned fund balances include all spendable amounts not contained in the other classifications. This portion of the total fund balance in the general fund is available to finance operating expenditures.

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it shall be the policy of the Board to consider restricted amounts to have been reduced first. When an expenditure is incurred for the purposes for which amounts in any of the unrestricted fund balance classifications could be used, it shall be the policy of the Board that committed amounts would be reduced first, followed by assigned amounts and then unassigned amounts.

12. Accounting Standards Update

The Governmental Accounting Standards Board issued GASB 95, *Postponement of the Effective Dates of Certain Authoritative Guidance* in May 2020. The objective of this Statement was to provide temporary relief to governments in light of the COVID-19 pandemic by postponing effective dates of certain Statements and Implementation Guides. The effective dates of GASB 83-84, GASB 88-93, and Implementation Guides No. 2017-3, 2018-1, 2019-1, and 2019-2 were postponed one year. The effective dates of GASB 87, *Leases*, and Implementation Guide No. 2019-3, *Leases*, were postponed eighteen months.

Note 2 - Stewardship, Compliance, and Accountability

Budgets

Budgets are adopted on a basis of accounting consistent with accounting principles generally accepted in the United States of America (GAAP) for the General Fund except for salaries and benefits, which are budgeted only to the extent expected to be paid rather than on the modified accrual basis of accounting. Also, ad valorem taxes and certain federal revenues are budgeted only to the extent expected to be received rather than on the modified accrual basis of accounting. All other governmental funds adopt budgets on the modified accrual basis of accounting with the same exceptions if applicable. Capital project funds adopt project-length budgets. All appropriations lapse at fiscal year-end.

On or before October 1 of each year, the Board is required to prepare and submit to the State Superintendent of Education the annual budget to be adopted by the Board. The Superintendent or

City Board of Education cannot approve any budget for operations of the school for any fiscal year, which shows expenditures in excess of income estimated to be available, plus any balances on hand. Encumbrances (e.g., purchase orders, contracts) outstanding at year-end are reported as reservations of fund balances and do not constitute expenditures or liabilities because the commitments will be re-appropriated and honored during the subsequent year.

Note 3 - Cash and Cash Equivalents, Cash with Fiscal Agents

Cash and Cash Equivalents

The carrying amount of the Board's deposits with financial institutions reported in the governmental funds was \$6,249,989 and \$105,060 in the fiduciary funds. The custodial credit risk for deposits is the risk that, in the event of a bank failure, the Board will not be able to cover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board's deposits at year-end were entirely covered by federal depository insurance or by the Security for Alabama Funds Enhancement Program (SAFE Program). The SAFE Program was established by the Alabama Legislature and is governed by the provisions contained in the **Code of Alabama 1975**, Sections 41-14A-1 through 41-14A-14. Under the SAFE Program all public funds are protected through a collateral pool administered by the Alabama State Treasurer's Office. Under this program, financial institutions holding deposits of public funds must pledge securities as collateral against those deposits. In the event of failure of a financial institution, securities pledged by that financial institution would be liquidated by the State Treasurer to replace the public deposits not covered by the Federal Depository Insurance Corporation (FDIC). If the securities pledged fail to produce adequate funds, every institution participating in the pool would share the liability for the remaining balance.

<u>Concentration of Credit Risk</u> – Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Board held 100% of its demand deposits at First Metro Bank.

Cash with Fiscal Agents

The carrying amount of cash with fiscal agents held by financial institutions at September 30, 2020 was \$1,228,299.

Note 4 – Inter-fund Receivables, Payables, and Transfers

Inter-fund transfers during the fiscal year ended September 30, 2020 were as follows:

Transfer In	Transfer Out		Total
General Fund	Other Governmental Funds	\$ _	9,893
Other Governmental Funds	General Fund		286,000
Other Governmental Funds	Other Governmental Funds	_	7,206
Total		\$	303,099

The Board typically uses transfers to fund ongoing operating subsidies, to recoup certain expenditures paid on behalf of the local schools, and to transfer any remaining balance in Debt Service to the General Fund after all debt obligations for the year have been made.

Note 5 - Restricted Assets

The restricted assets of \$1,228,299 represent the sinking fund portion of the 2014 Qualified Zone Academy Bond at September 30, 2020.

Note 6 – Capital Assets

Capital asset activity for the year ended September 30, 2020 was as follows:

		Balance						Balance
		10/1/2019		Additions		Deletions		09/30/2020
Governmental activities:	_		_					
Capital assets not being depreciated:								
Land and land improvements	\$	838,563	\$	-	\$	20,000	\$	818,563
Construction in progress	_	-		118,817			_	118,817
Total capital assets not being								
depreciated	_	838,563		118,817		20,000	-	937,380
Capital assets being depreciated:								
Buildings		6,685,782		-		159,636		6,526,146
Building improvements		8,549,321		-		-		8,549,321
Equipment & furniture		746,304		11,720		37,057		720,967
Vehicles	_	430,940	_	-	_	_	_	430,940
Total capital assets being								
depreciated	_	16,412,347		11,720		196,693	_	16,227,374
Less accumulated depreciation for:								
Buildings		4,457,130		68,396		_		4,525,526
Building improvements		4,629,563		352,602		159,636		4,822,529
Equipment & furniture		597,920		22,429		33,352		586,997
Vehicles		298,506		24,519		_		323,025
Total accumulated depreciation	_	9,983,119	_	467,946	_	192,988		10,258,077
	-		· -		· -		-	
Total depreciable capital assets, net	-	6,429,228		(456,226)		3,705	-	5,969,297
Governmental activities capital								
assets, net	\$	7,267,791	\$	(337,409)	\$	23,705	\$	6,906,677

Depreciation expense was charged to governmental functions/programs as follows:

		Depreciation
Governmental Activities:		Expense
Instructional services	\$	302,224
Instructional support services		45,236
Operations and maintenance services		8,500
Student transportation		18,880
Food service		36,244
General administrative and central support		3,461
Other expenditures	_	53,401
Total Depreciation Expense - Governmental Activities	\$	467,946

Note 7 - Long Term Debt

The following is a summary of the general long-term debt transactions for the Board for the year ended September 30, 2020:

Description	 Balance 9/30/2019	Additions	Reductions	Balance 09/30/2020	 Amounts Due Within One Year
Capital Improvement Pool Bonds, Series 2015-B	\$ 422,420	-	36,169	\$ 386,251	\$ 37,933
QZAB Bond, Series 2014	3,000,000	-	-	3,000,000	-
Totals	\$ 3,422,420		36,169	\$ 3,386,251	\$ 37,933

A. Capital Improvement Pool Bonds, Series 2015-B

On May 5, 2015, The Alabama Public School and College Authority, on behalf of various Boards of Education in the pool, issued \$47,610,000 in Capital Improvement Pool Refunding Bonds Series 2015-B (Series 2015-B) with interest rates ranging from 3.00% to 5.00% to partially refund \$29,790,000 of outstanding Capital Improvement Bonds Series 2008 (Series 2008) with interest rates ranging from 3.25% to 4.25% and \$22,415,000 of outstanding Capital Improvement Bonds Series 2009-C (Series 2009-C) with interest rates ranging from 3.00% to 4.00%. The Board had .93% participation in the Series 2009-C Bonds. This resulted in the Board being obligated for \$442,106 of the total principal of \$47,610,000. These bonds have a maturity date of May 1, 2029.

The warrant will be payable solely out of and secured by the annual amounts of Leveraged Funds allocated and distributed to the Sheffield City Board of Education (the pledged revenues) that is equal to the principal and interest due on the above described debt, pursuant to the said section 16-13-234, Code of Alabama 1975 (the leveraged funds).

Payment of principal and interest on this warrant to the Alabama Public School and College Authority will be made by the finance director of the State of Alabama.

				Total Debt Service to
Principal		Interest		Maturity
\$ 37,933	\$	18,832	\$	56,765
39,837		16,936		56,773
41,880		14,944		56,824
43,969		12,850		56,819
46,151		10,652		56,803
176,481	_	18,372		194,853
\$ 386,251	\$	92,586	\$	478,837
	\$ 37,933 39,837 41,880 43,969 46,151 176,481	\$ 37,933 \$ 39,837 41,880 43,969 46,151 176,481	\$ 37,933 \$ 18,832 39,837 16,936 41,880 14,944 43,969 12,850 46,151 10,652 176,481 18,372	\$ 37,933 \$ 18,832 \$ 39,837 16,936 41,880 14,944 43,969 12,850 46,151 10,652 176,481 18,372

B. Qualified Zone Academy Bonds, Series 2014

Section 226 of the Taxpayer Relief Act of 1997 (Public Law 105-34) provides for a sources of capital at no or at nominal interest rates for costs incurred by certain public schools in connection with the establishment of special academic programs from kindergarten through secondary school, in partnership with the business community. The Board, in agreement with First Metro Bank, has entered into such an arrangement dated June 11, 2014, in the original amount of \$3,000,000.

This agreement establishes a method of repayment for a qualified interest-free debt instrument. The agreement requires the Board to deposit funds annually into a sinking fund account on or before March 15. The amount on deposit at September 30, 2020 was \$1,013,070. The amount accumulated in the sinking fund at the end of the fifteen-year period will be sufficient to retire the debt. The following schedule reports the annual deposits to be made to the sinking fund by the Board.

Fiscal Year Ending September 30,	 Amount
2021	\$ 200,000
2022	200,000
2023	200,000
2024	200,000
2025	200,000
2026-2029	800,000
Totals	\$ 1,800,000

Note 8 - Pledged Revenues

The Board issued Capital Improvement Pool Bonds, Series 2015-B which are pledged to be repaid from their allocation of public school funds received from the State of Alabama. The proceeds were used for capital improvements throughout the school district. Future revenues in the amount of \$478,837 are pledged to repay the principal and interest on the bonds at September 30, 2020. Pledged funds in the amount of \$56,810 were used to pay principal and interest due on the bonds during the fiscal year ended September 30, 2020. The Series 2015-B bonds will mature in fiscal year 2029.

Note 9 – Risk Management

The Board is exposed to various risks of loss related to torts; theft of, damage to, the destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Board has insurance for its buildings and contents through the State Insurance Fund (SIF), Alabama Department of finance, Division of Risk Management, which operates as a common risk management and insurance program for state-owned properties and boards of education. The Board pays an annual premium based on the amount of coverage. The SIF is self-insured up to \$3.5 million per occurrence and purchases commercial insurance for claims in excess of \$3.5 million. Errors and omissions insurance and vehicle liability insurance is purchased from the Alabama Risk Management for Schools (ARMS), a public entity risk pool. The ARMS collects the premiums and purchases excess insurance for any amount of coverage requested by pool participants in excess of the coverage provided.

The current insurance provides coverage up to \$1 million per occurrence and a maximum of \$2 million in aggregate claims. The Board purchases commercial insurance for fidelity bonds. Settled claims in the past three years have not exceeded the commercial insurance coverage. Employee health insurance is provided through the Public Education Employees' Health Insurance Fund (PEEHIF) administered by the Public Education Employees' Health Insurance Board (PEEHIB). The fund was established to provide a uniform plan of health insurance for current and retired employees of state educational institutions and is self-sustaining. Monthly premiums for employee and dependent coverage are set annually by the plan's actuary and are based on anticipated claims in the upcoming year, considering any remaining fund balance on hand available for claims. The Board contributes the specified amount monthly to the PEEHIF for each employee. The Board contribution

is applied against the employees' premium for the coverage selected and the employee pays any remaining premium.

The State Board of Adjustments is a state agency with which people can file claims against the Board to collect reimbursement for damages when all other means have been exhausted. The Board does not have insurance coverage of job-related injuries. Board employees who are injured while on the job are entitled to salary and fringe benefits of up to ninety working days in accordance with the **Code of Alabama 1975**, Section 16-1-18.1(d). Any unreimbursed medical expenses and costs which the employee incurs as a result of an on-the-job injury may be filed for reimbursement with the State Board of Adjustment.

Note 10 - Defined Benefit Pension Plan

A. General Information about the Pension Plan

Plan Description

The TRS, a cost-sharing multiple-employer public employee retirement plan, was established as of September 15, 1939, pursuant to the *Code of Alabama 1975, Title 16, Chapter 25* (Act 419 of the Legislature of 1939) for the purpose of providing retirement allowances and other specified benefits for qualified persons employed by State-supported educational institutions. The responsibility for the general administration and operation of the TRS is vested in its Board of Control which consists of 15 trustees. The plan is administered by the Retirement Systems of Alabama (RSA). The *Code of Alabama 1975, Title 16 Chapter 25* grants the authority to establish and amend the benefit terms to the TRS Board of Control. The Plan issues a publicly available financial report that can be obtained at www.rsa-al.gov.

Benefits Provided

State law establishes retirement benefits as well as death and disability benefits and any ad hoc increase in postretirement benefits for the TRS. Benefits for TRS members vest after 10 years of creditable service. TRS members who retire after age 60 with 10 years or more of creditable service or with 25 years of service (regardless of age) are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, members of the TRS are allowed 2.0125% of their average final compensation (highest 3 of the last 10 years) for each year of service.

Act 377 of the Legislature of 2012 established a new tier of benefits (Tier 2) for members hired on or after January 1, 2013. Tier 2 TRS members are eligible for retirement after age 62 with 10 years or more of creditable service and are entitled to an annual retirement benefit, payable monthly for life. Service and disability retirement benefits are based on a guaranteed minimum or a formula method, with the member receiving payment under the method that yields the highest monthly benefit. Under the formula method, Tier 2 members of the TRS are allowed 1.65% of their average final compensation (highest 5 of the last 10 years) for each year of service. Members are eligible for disability retirement if they have 10 years of creditable service, are currently in-service, and determined by the RSA Medical Board to be permanently incapacitated from further performance of duty. Preretirement death benefits equal to the annual earnable compensation of the member as reported to the Plan for the preceding year ending June 30 are paid to a qualified beneficiary.

Contributions

Covered members of the TRS contributed 5.00% of earnable compensation to the TRS as required by statute until September 30, 2011. From October 1, 2011, to September 30, 2012, covered members of the TRS were required by statute to contribute 7.25% of earnable compensation. Effective October 1, 2012, covered members of the TRS are required by statute to contribute 7.50%

of earnable compensation. Certified law enforcement, correctional officers, and firefighters of the TRS contributed 6.00% of earnable compensation as required by statute until September 30, 2011. From October 1, 2011, to September 30, 2012, certified law enforcement, correctional officers, and firefighters of the TRS were required by statute to contribute 8.25% of earnable compensation. Effective October 1, 2012, certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 8.50% of earnable compensation.

Tier 2 covered members of the TRS contribute 6.00% of earnable compensation to the TRS as required by statute. Tier 2 certified law enforcement, correctional officers, and firefighters of the TRS are required by statute to contribute 7.00% of earnable compensation.

Participating employers' contractually required contribution rate for the year ended September 30, 2019 was 12.41% of annual pay for Tier 1 members and 11.35% of annual pay for Tier 2 members. These required contribution rates are a percent of annual payroll, actuarially determined as an amount that, when combined with member contributions, is expected to finance the costs of benefits earned by members during the year, with an additional amount to finance any unfunded accrued liability. Total employer contributions to the pension plan from the Board were \$851,557 for the year ended September 30, 2020.

B. Pension Liabilities, Pension Expense, and Deferred Outflows and Inflows of Resources Related to Pensions

At September 30, 2020, the Board reported a liability of \$10,361,000 for its proportionate share of the collective net pension liability. The collective net pension liability was measured as of September 30, 2019, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2018. The Board's proportion of the collective net pension liability was based on the employers' shares of contributions to the pension plan relative to the total employer contributions of all participating TRS employers. At September 30, 2019, the Board's proportion was 0.093704%, which was a decrease of 0.005233% from its proportion measured as of September 30, 2018.

For the year ended September 30, 2020, the Board recognized pension expense of \$918,716. At September 30, 2020, the Board reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

_	Deferred Outflows of Resources		Deferred Inflows of Resources
\$	153,000	\$	344,000
	319,000		-
	361,000		-
	8,000		665,000
	051 557		
\$ _	1,692,557	\$	1,009,000
		Outflows of Resources \$ 153,000 319,000 361,000 8,000 851,557	Outflows of Resources \$ 153,000 \$ \$ 319,000 \$ \$ \$ 61,000 \$ \$ 651,557

\$851,557 reported as deferred outflows of resources related to pensions resulting from Board contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended September 30, 2021. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year ended September 30:	_	Amount
2021	\$	(181,000)
2022		(164,000)
2023		73,000
2024		121,000
2025		(17,000)

C. Actuarial Assumptions

The total pension liability as of September 30, 2019 was determined by an actuarial valuation as of September 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation 2.75%

Projected Salary Increases 3.25% - 5.00%

Investment Rate of Return* 7.70%

The actuarial assumptions used in the actuarial valuation as of September 30, 2018, were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2015. The Board of Control accepted and approved these changes in September 2016 which became effective at the beginning of fiscal year 2016.

Mortality rates for TRS were based on the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for males and 112% for females age 78 and older.

The long-term expected rate of return on pension plan investments was determined using a lognormal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimates of geometric real rates of return for each major asset class are as follows:

		Long-Term
	Target	Expected Rate
	Allocation	of Return*
Fixed Income	17.00%	4.40%
U.S. Large Stocks	32.00%	8.00%
U.S. Mid Stocks	9.00%	10.00%
U.S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	12.00%	9.50%
International Emerging Market Stocks	3.00%	11.00%
Alternatives	10.00%	10.10%
Real Estate	10.00%	7.50%
Cash Equivalents	3.00%	1.50%
Total	100.00%	

^{*}Includes assumed rate of inflation of 2.50%

^{*}Net of pension plan investment expense

D. Discount Rate

The discount rate used to measure the total pension liability was 7.70%. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that the employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, components of the pension plan's fiduciary net position were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Board's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate

The following table presents the Board's proportionate share of the net pension liability calculated using the discount rate of 7.70%, as well as what the Board's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage point lower (6.70%) or 1-percentage-point higher (8.70%) than the current rate:

	1.00%	Current	1.00%
	Decrease	Discount	Increase
	(6.70%)	Rate (7.70%)	(8.70%)
Board's Proportionate Share of the		 	
Collective Net Pension Liability	\$ 14,065,000	\$ 10,361,000	\$ 7,226,000

E. Pension plan fiduciary net position

Detailed information about the pension plan's fiduciary net position is available in the separately issued RSA Comprehensive Annual Report for the fiscal year ended September 30, 2019. The supporting actuarial information is included in the GASB Statement No. 67 Report for the TRS prepared as of September 30, 2019. The auditor's report on the Schedule of Employer Allocations and Pension Amounts by Employer and accompanying notes detail by employer and in aggregate information needed to comply with GASB 68. The additional financial and actuarial information is available at http://www.rsa-al.gov/index.php/employers/financial-reports/gasb-68-reports/.

Note 11 – Other Postemployment Benefit Plans (OPEB)

A. Plan Description

The Alabama Retired Education Employees' Health Care Trust (Trust) is a cost-sharing multiple-employer defined benefit postemployment healthcare plan that administers healthcare benefits to the retirees of participating state and local educational institutions. The Trust was established under the Alabama Retiree Health Care Funding Act of 2007 which authorized and directed the Public Education Employees' Health Insurance Board (Board) to create an irrevocable trust to fund postemployment healthcare benefits to retirees participating in PEEHIP. Active and retiree health insurance benefits are paid through the Public Education Employees' Health Insurance Plan (PEEHIP). In accordance with GASB, the Trust is considered a component unit of the State of Alabama (State) and is included in the State's Comprehensive Annual Financial Report.

The PEEHIP was established in 1983 pursuant to the provisions of the *Code of Alabama 1975, Title 16, Chapter 25A* (Act 83-455) to provide a uniform plan of health insurance for active and retired employees of state and local educational institutions which provide instruction at any combination of grades K-14 (collectively, eligible employees), and to provide a method for funding the benefits related to the plan. The four-year universities participate in the plan with respect to their retired employees and are eligible and may elect to participate in the plan with respect to their active employees. Responsibility for the establishment of the health insurance plan and its general

administration and operations is vested in the Board. The Board is a corporate body for purposes of management of the health insurance plan. The *Code of Alabama 1975, Section 16-25A-4* provides the Board with the authority to amend the benefit provisions in order to provide reasonable assurance of stability in future years for the plan. All assets of the PEEHIP are held in trust for the payment of health insurance benefits. The Teachers' Retirement System of Alabama (TRS) has been appointed as the administrator of the PEEHIP and, consequently, serves as the administrator of the Trust.

Benefits Provided

PEEHIP offers a basic hospital medical plan to active members and non-Medicare eligible retirees. Benefits include inpatient hospitalization for a maximum of 365 days without a dollar limit, inpatient rehabilitation, outpatient care, physician services, and prescription drugs.

Active employees and non-Medicare eligible retirees who do not have Medicare eligible dependents can enroll in a health maintenance organization (HMO) in lieu of the basic hospital medical plan. The HMO includes hospital medical benefits, dental benefits, vision benefits, and an extensive formulary. However, participants in the HMO are required to receive care from a participating physician in the HMO plan.

The PEEHIP offers four optional plans (Hospital Indemnity, Cancer, Dental, and Vision) that may be selected in addition to or in lieu of the basic hospital medical plan or HMO. The Hospital Indemnity Plan provides a per-day benefit for hospital confinement, maternity, intensive care, cancer, and convalescent care. The Cancer Plan covers cancer disease only and benefits are provided regardless of other insurance. Coverage includes a per-day benefit for each hospital confinement related to cancer. The Dental Plan covers diagnostic and preventative services, as well as basic and major dental services. Diagnostic and preventative services include oral examinations, teeth cleaning, x-rays, and emergency office visits. Basic and major services include fillings, general aesthetics, oral surgery not covered under a Group Medical Program, periodontics, endodontics, dentures, bridgework, and crowns. Dental services are subject to a maximum of \$1,250 per year for individual coverage and \$1,000 per person per year for family coverage. The Vision Plan covers annual eye examinations, eyeglasses, and contact lens prescriptions.

PEEHIP members may opt to elect the PEEHIP Supplemental Plan as their hospital medical coverage in lieu of the PEEHIP Hospital Medical Plan. The PEEHIP Supplemental Plan provides secondary benefits to the member's primary plan provided by another employer. Only active and non-Medicare retiree members and dependents are eligible for the PEEHIP Supplemental Plan. There is no premium required for this plan, and the plan covers most out-of-pocket expenses not covered by the primary plan. The plan cannot be used as a supplement to Medicare, the PEEHIP Hospital Medical Plan, or the State or Local Governmental Plans administered by the State Employees' Insurance Board (SEIB).

Medicare eligible members and Medicare eligible dependents who are covered on a retiree contract were enrolled in the United Healthcare Group Medicare Advantage plan for PEEHIP retirees. Effective January 1, 2020, Humana Insurance Company replaced United Healthcare as the administrator of the PEEHIP Group Medicare Advantage (PPO) Plan. The plan is fully insured, and members are able to have all of their Medicare Part A (hospital insurance), Part B (medical insurance), and Part D (prescription drug coverage) in one convenient plan. Retirees can continue to see their same providers with no interruption and see any doctor who accepts Medicare on a national basis. Members have the same benefits in and out-of-network and there is no additional retiree cost share if a retiree uses an out-of-network provider and no balance billing from the provider.

Contributions

The Code of Alabama 1975, Section 16-25A-8 and the Code of Alabama 1975, Section, 16-25A-8.1 provide the Board with the authority to set the contribution requirements for plan members and the authority to set the employer contribution requirements for each required class, respectively.

Additionally, the Board is required to certify to the Governor and the Legislature, the amount, as a monthly premium per active employee, necessary to fund the coverage of active and retired member benefits for the following fiscal year. The Legislature then sets the premium rate in the annual appropriation bill.

For employees who retired after September 30, 2005, but before January 1, 2012, the employer contribution of the health insurance premium set forth by the Board for each retiree class is reduced by 2.00% for each year of service less than 25 and increased by 2.00% for each year of service over 25 subject to adjustment by the Board for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100.00% of the total health insurance premium cost for the retiree.

For employees who retired after December 31, 2011, the employer contribution to the health insurance premium set forth by the Board for each retiree class is reduced by 4.00% for each year of service less than 25 and increased by 2.00% for each year over 25, subject to adjustment by the Board for changes in Medicare premium costs required to be paid by a retiree. In no case does the employer contribution of the health insurance premium exceed 100.00% of the total health insurance premium cost for the retiree. For employees who retired after December 31, 2011, who are not covered by Medicare, regardless of years of service, the employer contribution to the health insurance premium set forth by the Board for each retiree class is reduced by a percentage equal to 1.00% multiplied by the difference between the Medicare entitlement age and the age of the employee at the time of retirement as determined by the Board. This reduction in the employer contribution ceases upon notification to the Board of the attainment of Medicare coverage.

OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

At September 30, 2020, the Board reported a liability of \$4,325,441 for its proportionate share of the Net OPEB liability. The Net OPEB liability was measured as of September 30, 2019 and the total OPEB liability used to calculate the Net OPEB liability was determined by an actuarial valuation as of September 30, 2018. The Board's proportion of the Net OPEB liability was based on a projection of the Board's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating employers, actuarially determined. At September 30, 2019, the Board's proportion was 0.114649%, which was an increase of 0.001499% from its proportion measured as of September 30, 2018.

For the year ended September 30, 2020, the Board recognized OPEB expense of \$(443,142), with no special funding situations. At September 30, 2020, the Board reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources		Deferred Inflows of Resources
Differences between Expected and Actual Experience	\$ 143,219	\$	3,316,561
Changes of assumptions	206,782		1,791,623
Net difference between Projected and Actual Earnings on			
OPEB Plan Investments	8,923		-
Changes in Proportion and Differences between			
Employer Contributions and Proportionate Share of			
Contributions	224,674		445,581
Employer Contributions Subsequent to the Measurement			
Date	203,072	_	
Total	\$ 786,670	\$	5,553,765

\$203,072 reported as deferred outflows of resources related to OPEB resulting from the Board's contributions subsequent to the measurement date will be recognized as a reduction of the Net OPEB liability in the year ended September 30, 2021.

Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ended September 30:

2021	\$ (1,061,579)
2022	(1,061,579)
2023	(1,050,245)
2024	(809,732)
2025	(840,541)
Thereafter	(146,491)

Actuarial assumptions

The total OPEB liability was determined by an actuarial valuation as of September 30, 2018, using the following actuarial assumptions, applied to all periods included in the measurement:

Inflation	2.75%
Projected Salary Increases ¹	3.25%-5.00%
Long-Term Investment Rate of Return ²	7.25%
Municipal Bond Index Rate at the Measurement Date	3.00%
Municipal Bond Index Rate at the Prior Measurement Date	4.18%
Projected Year for Fiduciary Net Position (FNP) to be Depleted	2055
Single Equivalent Interest Rate the Measurement Date	5.50%
Single Equivalent Interest Rate the Prior Measurement Date	4.44%
Healthcare Cost Trend Rate	
Pre-Medicare Eligible	6.75%
Medicare Eligible	5.00%**
Ultimate Trend Rate	
Pre-Medicare Eligible	4.75% in 2026
Medicare Eligible	4.75% in 2024

¹Includes 3.00% wage inflation.

Mortality rates for the period after service retirement are according to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females. The rates of disabled mortality were based on the RP-2000 Disabled Mortality Table projected to 2020 using scale BB and adjusted 105% for males and 120% for females.

The decremental assumptions used in the valuation were selected based on the actuarial experience study prepared as of September 30, 2015, submitted to and adopted by the Teachers' Retirement System of Alabama Board on September 13, 2016.

The remaining actuarial assumptions (e.g., initial per capita costs, health care cost trends, rate of plan participation, rates of plan election, etc.) were based on the September 30, 2018 valuation, however updated Medicare Advantage premium rates which reflect the repeal of the ACA Health Insurer Fee, updated Optionals claims costs, and updated participation assumptions were used in this report.

The long-term expected return on plan assets is to be reviewed as part of regular experience studies prepared every five years, in conjunction with similar analysis for the Teachers' Retirement System of Alabama. Several factors should be considered in evaluating the long-term rate of return assumption, including long-term historical data, estimates inherent in current market data, and a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected return, net of investment expense and inflation), as developed for each major asset class. These

²Compounded annually, net of investment expense, and includes inflation.

^{**}Initial Medicare claims are set based on scheduled increases through plan year 2022

ranges should be combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and then adding expected inflation. The assumption is intended to be a long-term assumption and is not expected to change absent a significant change in the asset allocation, a change in the inflation assumption, or a fundamental change in the market that alters expected returns in future years.

The long-term expected rate of return on the OPEB plan investments is determined based on the allocation of assets by asset class and by the mean and variance of real returns.

The target asset allocation and best estimates of expected geometric real rates of return for each major asset class is summarized below:

		Long-Term
		Expected Real
	Target	Rate of
	Allocation	Return*
Fixed Income	30.00%	4.40%
U.S. Large Stocks	38.00%	8.00%
U.S. Mid Stocks	8.00%	10.00%
U.S. Small Stocks	4.00%	11.00%
International Developed Market Stocks	15.00%	9.50%
Cash	5.00%	1.50%
Total	100.00%	

^{*}Geometric mean, includes 2.50% inflation.

Discount Rate

The discount rate (also known as the Single Equivalent Interest Rate (SEIR), as described by GASB 74) used to measure the total OPEB liability at September 30, 2019 was 5.50%. The discount rate used to measure the total OPEB liability at the prior measurement date was 4.44%. Premiums paid to the Public Education Employees' Health Insurance Board for active employees shall include an amount to partially fund the cost of coverage for retired employees. The projection of cash flows used to determine the discount rate assumed that plan contributions will be made at the current contribution rates. Each year, the State specifies the monthly employer rate that participating school systems must contribute for each active employee. Approximately, 24.245% of the employer contributions were used to assist in funding retiree benefit payments in 2019 and it is assumed that once benefit payments exceed employer contributions, this amount will increase by 1.00% per year and continue into the future. The discount rate determination will use a municipal bond rate to the extent the trust is projected to run out of money before all benefits are paid. Therefore, the projected future benefit payments for all current plan members were projected through 2117. The long-term rate of return is used until the assets are expected to be depleted in 2055, after which the municipal bond rate is used.

<u>Sensitivity of the Board's proportionate share of the Net OPEB liability to changes in the healthcare cost trend rates.</u>

The following table presents the Board's proportionate share of the Net OPEB liability of the Trust calculated using the current healthcare trend rate, as well as what the Net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

1% Decrease (5.75%
decreasing to 3.75%
for pre-Medicare,
Known decreasing to
3.75% for Medicare
Eligible)

Current Healthcare Trend Rate (6.75% decreasing to 4.75% for pre-Medicare. Known decreasing to 4.75% for Medicare Eligible) 4,325,441 \$

1% Increase (7.75% decreasing to 5.75% for pre-Medicare. Known decreasing to 5.75% for Medicare Eligible) 5,405,064

Net OPEB Liability

3,468,225 \$

The following table presents the Board's proportionate share of the Net OPEB liability of the Trust calculated using the discount rate of 5.50%, as well as what the Net OPEB liability would be if calculated using one percentage point lower or one percentage point higher than the current rate:

				Current	
	•	1% Decrease		Discount	1% Increase
		(4.50%)	_ F	Rate (5.50%)	(6.50%)
Net OPEB Liability	\$	5,228,298	\$	4,325,441	\$ 3,588,104

OPEB plan Fiduciary Net Position

Detailed information about the OPEB plan's Fiduciary Net Position is located in the Trust's financial statements for the fiscal year ended September 30, 2019. The supporting actuarial information is included in the GASB Statement No. 74 Report for PEEHIP prepared as of September 30, 2019. Additional financial and actuarial information is available at www.rsa-al.gov.

Note 12 - Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds or the general fund. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Board expects such amounts, if any, to be immaterial.

The Sheffield City Board of Education is party to legal proceeding in the normal course of operations. These legal proceedings are not likely to have a material adverse impact on the affected funds of the Board. The Board has adequate legal defenses, intends to contest the cases vigorously, and believes there is a very good likelihood of favorable outcomes. The potential loss to the Board should be minimal.

Note 13 - Effects of Deferred Amounts on Net Position

The unrestricted net position amount of (\$13,003,265) includes the effect of deferring the recognition of expenses resulting from the deferred outflow from pensions and OPEB. The \$851,557 balance of deferred outflows of resources related to employer pension contributions will be recognized as an expense and will decrease unrestricted net position in the next fiscal period. The \$841,000 balance of proportionate share of collective deferred outflows related to net pension liability will be recognized as an expense and will decrease the unrestricted net position over the next 5 years. The \$203,072 balance of employer OPEB contributions will be recognized as an expense and will decrease unrestricted net position in the next fiscal period. The \$583,598 balance of proportionate share of collective deferred outflows related to net OPEB liability will be recognized as an expense and will decrease the unrestricted net position over the next 6 years.

The unrestricted net position amount of (\$13,003,265) includes the effect of deferring the recognition of revenues resulting from a deferred inflow from pensions, OPEB, and unavailable revenue from property taxes. The \$1,009,000 balance of deferred inflow of resources related to the proportionate share of collective deferred inflows related to net pension liability will be recognized as revenue and

will increase the unrestricted net position over the next 5 years. The \$5,553,765 balance of deferred inflow of resources related to the proportionate share of collective deferred inflows related to net OPEB liability will be recognized as revenue and will increase the unrestricted net position over the next 6 years. The \$1,450,057 of deferred inflows of resources related to the unavailable revenue from property taxes will be recognized as revenue in the subsequent fiscal year when the taxes are both due and collectible and available to fund operations.

Please reference Note 10 and 11 for details on amortization of deferred outflows/inflows of resources related to pensions and OPEB.

Note 14 - Subsequent Events

Events that occur after the Statement of Net Position date but before the financial statements are available to be issued must be evaluated for recognition or disclosure. The effects of subsequent events that provide evidence about conditions that existed at the Statement of Net Position date are recognized in the accompanying financial statements. Subsequent events which provide evidence about conditions that existed after the Statement of Net Position date require disclosure in the accompanying notes. Management of the Sheffield City Board of Education evaluated the activity of the District through November 30, 2021, which is the date the financial statements were issued or available to be issued and determined the following subsequent events have occurred requiring disclosure in the notes the financial statements. No adjustments were considered necessary to the financial statements.

- Approved bid for HVAC at Sheffield Junior/Senior High School not to exceed \$410,565.
- Approved purchase of 2023 model 72 passenger Type "C" school bus.

REQUIRED SUPPLEMENTARY INFORMATION

SHEFFIELD CITY BOARD OF EDUCATION Statement of Revenues, Expenditures and Changes in Fund Balances Budget and Actual - General Fund For the Year Ended September 30, 2020

	Budgeted Amounts			-	Actual		Variance with Final Budget - Positive	
	-	Original		Final	-	(Budgetary Basis)	_	(Negative)
Revenues								
State sources	\$	6,773,590	\$	6,853,735	\$	7,038,795	\$	185.060
Federal sources	_	1.000	•	1,550	_	1,164	*	(386)
Local sources		3,594,938		3,709,438		3,957,039		247,601
Other sources		, , , , <u>-</u>		13,500		13,102		(398)
Total Revenues		10,369,528	_	10,578,223		11,010,100		431,877
Expenditures Current:								
Instructional services		5,830,462		5,826,779		5,591,769		235,010
Instructional support services		1,910,351		2.031.162		2,066,046		(34,884)
Operation and maintenance services		1,242,948		1,300,462		1,529,019		(228,557)
Auxiliary Services:		1,242,540		1,000,402		1,020,010		(220,001)
Student transportation		135,956		142,956		123,642		19,314
General administration and central support		605.985		639.985		717.152		(77,167)
Other expenditures		335,063		359,349		377,330		(17,981)
Capital outlay		· -		260,400		118,818		141,582
Total Expenditures	-	10,060,765	-	10,561,093	•	10,523,776		37,317
Excess (Deficiency) of Revenues	-		_		•			
over (under) Expenditures		308,763		17,130		486,324		469,194
Other Singular Course (Uses)								
Other Financing Sources (Uses): Indirect cost		420.040		422.002		404 470		(500)
		139,046		132,002		131,473		(529)
Transfers in		335,153		335,153		11,806 9,914		(323,347) 9,914
Other financing sources Transfers out		- (542,404)		- (542,404)		(287,913)		254,491
Total Other Financing Sources (Uses)	-	(68,205)	-	(75,249)	-	(134,720)	_	(59,471)
Total Other Financing Sources (Oses)	-	(00,203)	-	(13,249)	•	(134,720)	_	(39,471)
Net Change in Fund Balances		240,558		(58,119)		351,604		409,723
Fund Balances - Beginning of Year		6,073,336		6,144,796		6,144,796		-
Fund Balances - End of Year	\$	6,313,894	\$	6,086,677	\$	6,496,400	\$_	409,723

SHEFFIELD CITY BOARD OF EDUCATION Schedule of the Board's Proportionate Share of the Net Pension Liability Teachers' Retirement Plan of Alabama For the Year Ended September 30, 2020

	2020	2019	2018	2017	2016	2015
Board's proportion of the net pension liability	0.093704%	0.098937%	0.099684%	0.103475%	0.104412%	0.116349%
Board's proportionate share of the net pension liability	\$ 10,361,000	\$ 9,837,000 \$	9,797,000 \$	11,202,000 \$	10,927,000 \$	9,324,000
Board's covered payroll Board's proportionate share of the net pension	\$ 6,697,449	\$ 6,607,082 \$	6,597,022 \$	6,639,834 \$	6,605,494 \$	6,509,642
liability as a percentage of its covered payroll Plan fiduciary net position as a percentage of the	154.70%	148.89%	148.51%	168.71%	165.42%	143.23%
total pension liability	69.85%	72.29%	71.50%	67.93%	67.51%	71.01%

The schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

SHEFFIELD CITY BOARD OF EDUCATION Schedule of Board Contributions - Pension Teachers' Retirement System of Alabama For the Year Ended September 30, 2020

	2020	2019	2018	2017	2016	2015
Contractually required contribution Contributions in relation to the	\$ 851,557 \$	814,716 \$	793,998 \$	780,390 \$	777,849 \$	770,470
contractually required contribution	(851,557)	(814,716)	(793,998)	(780,390)	(777,849)	(770,470)
Contribution deficiency (excess)	\$\$	\$	<u> </u>	\$	<u> </u>	-
Board's covered payroll	7,031,183	6,697,449	6,607,082	6,597,022	6,639,834	6,605,494
Contributions as a percentage of covered payroll	12.11%	12.16%	12.02%	11.83%	11.71%	11.66%

The schedule is intended to show information for 10 years. Additional years will be displayed as they become available

SHEFFIELD CITY BOARD OF EDUCATION Schedule of the Board's Proportionate Share of the Net OPEB Liability Alabama Retired Education Employees' Health Care Trust For the Year Ended September 30, 2020

		2020	2019	2018
Board's proportion of the net OPEB liability	_	0.114649%	0.113150%	0.111041%
Board's proportionate share of the net OPEB liability	\$	4,325,441	\$ 9,299,489 \$	8,247,491
Board's covered-employee payroll	\$	6,430,631	\$ 6,314,947 \$	6,425,798
Board's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		67.26%	147.26%	128.35%
Plan fiduciary net position as a percentage of the total OPEB liability		28.14%	14.81%	15.37%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

SHEFFIELD CITY BOARD OF EDUCATION Schedule of Board Contributions - OPEB Alabama Retired Education Employees' Health Care Trust For the Year Ended September 30, 2020

	2020	2019	2018
Contractually required contribution Contributions in relation to the contractually	\$ 203,072 \$	326,373 \$	360,251
required contribution	(203,072)	(326,373)	(360,251)
Contribution deficiency (excess)	\$ \$ _	\$	<u> </u>
Board's covered-employee payroll Contributions as a percentage of covered-	\$ 6,720,976 \$	6,430,631 \$	6,314,947
employee payroll	3.02%	5.08%	5.70%

Schedule is intended to show information for 10 years. Additional years will be displayed as they become available.

SHEFFIELD CITY BOARD OF EDUCATION Notes to the Required Supplementary Information For the Year Ended September 30, 2020

Note 1 – Excess of Expenditures Over Appropriations

The Board budgeted appropriations for General Fund expenditures based on anticipated revenue. Salaries of teachers and other personnel with contracts of less than 12 months are paid over a 12-month period. Expenditures for salaries and related fringe benefits are budgeted based on the amount that will be paid from budgeted revenues. However, salaries (and related benefits) earned but not paid are reported as expenditures on the financial statements.

<u>Note 2 – Explanation of Differences Between Budgetary Inflows and Outflows and GAAP Revenues</u> and Expenditures

		General Fund
Sources/inflows of resources Actual total revenue budgetary basis	\$	11,010,100
Total revenues as reported on the statement of revenues, expenditures and changes in fund balances – governmental funds	\$	11,010,100
Expenditures: Actual total expenditures budgetary basis	\$	10,523,776
Differences – budget to GAAP Salaries and related fringe benefits		12,353
Total expenditures as reported on the statement of revenues, expenditures and changes in fund balances – governmental funds	\$	10,536,129

Note 3 – Notes to Pension Required Supplementary Information Schedules

(1) Change in assumptions.

2017:

The expectation of mortality rates for TRS were based on the RP-2000 Combined Mortality Table as in the prior year, but the adjustments for mortality improvements were changed to the Scale BB projected 2020 rather than the Scale AA projected to 2015 as was used in the prior year audit report.

The discount rate used to measure the total net pension liability was changed from 8.00% to 7.75%.

Assumed rates of salary increase were adjusted from 3.50%-8.25% to 3.25%-5.00%.

The price inflation and investment rate of return assumptions were changed from 3.00% to 2.75% and 8.00% to 7.75%, respectively.

<u>2018:</u>

The discount rate was changed from 7.75% to 7.70%.

(2) Method and assumptions used in calculations of actuarially determined contributions.

The actuarial funding method used to develop the benchmarks will be the Entry Age Normal (EAN) actuarial cost method. The actuarial methods and assumptions used will be those last adopted by the Board based upon the advice and recommendation of the actuary including the Interest Smoothing methodology. The actuary shall conduct an investigation into the system's experience at

SHEFFIELD CITY BOARD OF EDUCATION Notes to the Required Supplementary Information For the Year Ended September 30, 2020

least every five years and utilize the results of the investigation to form the basis for those recommendations which shall include the Interest Smoothing Methodology.

The actuarial assumptions used in the actuarial valuation as of September 30, 2018, were based on the results of an investigation of the economic and demographic experience for the TRS based upon participant data as of September 30, 2015. The Board of Control accepted and approved these changes in September 2016 which became effective at the beginning of fiscal year 2016.

Note 4 – Notes to OPEB Required Supplementary Information Schedules

(1) Changes in actuarial assumptions

In 2019, the anticipated rates of participation, spouse coverage, and tobacco use were adjusted to more closely reflect actual experience.

In 2016, rates of withdrawal, retirement, disability, mortality, spouse coverage, and tobacco usage were adjusted to more closely reflect actual experience. In 2016, economic assumptions and the assumed rates of salary increase were adjusted to more closely reflect actual and anticipated experience. In 2016 and later, the expectation of retired life mortality was changed to the RP-2000 White Collar Mortality Table projected to 2020 using scale BB and adjusted 115% for all ages for males and 112% for ages 78 and over for females.

(2) Recent Plan Changes

Beginning in plan year 2021, the MAPD plan premium rates exclude the ACA Health Insurer Fee which was repealed on December 20, 2019.

Effective January 1, 2017, Medicare eligible medical and prescription drug benefits are provided through the MAPD plan.

The Health Plan was changed in 2017 to reflect the ACA maximum annual out-of-pocket amounts.

(3) Method and assumptions used in calculations of actuarially determined contributions

The actuarially determined contribution rates in the Schedule of OPEB Contributions were calculated as of September 30, 2016, which is three years prior to the end of the fiscal year in which contributions are reported. The following actuarial methods and assumptions were used to determine the most contribution rate reported in that schedule:

Actuarial Cost Method Entry Age Normal
Amortization Method Level percent of pay
Remaining Amortization Period 25 years, closed
Asset Valuation Method Market Value of Assets
Inflation 2.875%

Healthcare Cost Trend Rate:

Investment Rate of Return

Pre-Medicare Eligible 7.75% Medicare Eligible 5.00%

Ultimate Trend Rate

Pre-Medicare Eligible 5.00% Medicare Eligible 5.00%

Year of Ultimate Trend Rate 2022 for Pre-Medicare Eligible

2018 for Medicare Eligible 5.00%, including inflation

SUPPLEMENTARY INFORMATION

SHEFFIELD CITY BOARD OF EDUCATION Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2020

Federal Grantor/Pass - Through Grantor/Program or Cluster Title	Federal CFDA Number	Federal Expenditures
U.S. Department of Agriculture		
Passed-through Alabama State Department of Education:		
Child nutrition cluster:		
School Breakfast Program	10.553	\$ 143,193
National School Lunch Program	10.555	371,460
COVID-19 National School Lunch Program	10.555	1,511
Total national School Lunch Program		372,971
COVID-19 Summer Food Service	10.559	125,504
Total Child Nutrition Cluster		641,668
State Administrative Expenses for Child Nutrition	10.560	3,532
Fresh Fruit and Vegetable Program	10.582	35,073
Total passed through the Alabama State Department of Education	.0.00=	680,273
Total U.S. Department of Agriculture		680,273
II C. Demontment of the Tracerum		
U.S. Department of the Treasury Passed-through the Alabama State Department of Education:		
COVID-19 Coronavirus Relief Fund	21.019	282,479
Total passed through Alabama State Department of Education	21.019	282,479
Total U.S. Department of the Treasury		282,479
Total G.G. Boparanone of the Housary		
U.S. Department of Education		
Direct Program:		
Impact Aid	84.041	544
Total Direct Funding From U.S. Department of Education		544
Passed-through the Alabama State Department of Education:		
Special education cluster:		
Special education-grants to states	84.027	299,103
Special education-preschool grants	84.173	14,406
Total special education cluster		313,509
Title I Grants to Local Educational Agencies	84.010	598,980
Career and Technical Education - Basic Grants to States	84.048	27,017
Twenty First Century Community Learning Centers	84.287	107,674
Supporting Effective Instruction State Grants	84.367	74,134
Student Support and Academic Enrichment Program	84.424	43,109
COVID-19 Education Stabilization Fund - Elementary and Secondary School		,
Emergency Relief Fund	84.425D	57,318
COVID-19 - Education Stabilization Fund - Governor's Emergency Education		
Relief Fund	84.425C	5,019
Total passed through the Alabama State Department of Education		1,226,760
Total U.S. Department of Education		1,227,304
U.S. Department of Health and Human Services		
Pass-Through Program From:		
Alabama State Department of Education		
Social Security Disability Insurance	96.001	620
Total passed through Alabama State Department of Education		620
Total U.S. Department of Health and Human Services		620
Total Federal Awards		\$ 2,190,676
		*

SHEFFIELD CITY BOARD OF EDUCATION Notes to Schedule of Expenditures of Federal Awards For the Year Ended September 30, 2020

Note 1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the "Schedule") includes the federal grant activity of the Sheffield City Board of Education under programs of the federal government for the year ended September 30, 2020. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Because the schedule presents only a selected portion of the operations of the Sheffield City Board of Education, it is not intended to and does not present the financial position, changes in net position or cash flows of the Sheffield City Board of Education.

Note 2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts show on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years.

Note 3 – Non-Cash Awards

The Sheffield City Board of Education is the recipient of certain non-cash assistance in the form of donated commodities received from the U.S. Department of Agriculture. Revenues and expenditures are recorded for the value of commodities received. In addition, the Sheffield City Board of Education may receive certain other non-cash assistance from federal and state awarding agencies. The amount of non-cash assistance received at September 30, 2020 was \$50.788.

Note 4 - Indirect Cost Rate

The Sheffield City Board of Education has elected to not use the 10-percent de minimis indirect cost rate allowed under the Uniform Guidance.

ADDITIONAL INFORMATION



Certified Public Accountants

Member of:

American Institute of Certified Public Accountants
Alabama Society of Certified Public Accountants
Mississippi Society of Certified Public Accountants

www.sparkscpas.com

INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Superintendent and School Board Sheffield City Board of Education

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of Sheffield City Board of Education, as of and for the year ended September 30, 2020, and the related notes to the financial statements, which collectively comprise Sheffield City Board of Education's basic financial statements, and have issued our report thereon dated November 30, 2021.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Sheffield City Board of Education's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Sheffield City Board of Education's internal control. Accordingly, we do not express an opinion on the effectiveness of Sheffield City Board of Education's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the accompanying Schedule of Findings and Questioned Costs as item 2020-001 that we consider to be a significant deficiency.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Sheffield City Board of Education's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

Red Bay, Alabama Phone: (256) 356-9375 Muscle Shoals, Alabama Phone: (256) 314-5082 Corinth, Mississippi Phone: (662) 286-7082 Booneville, Mississippi Phone: (662) 728-6172 luka, Mississippi Phone: (662) 423-5057 The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Sheffield City Board of Education's Response to Finding

Sheffield City Board of Education's response to the finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Sheffield City Board of Education's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

The Sparks CPA Firm, P.C. Certified Public Accountants

The Sparks CPA Firm, P.C.

Red Bay, Alabama November 30, 2021



Certified Public Accountants

Member of:

American Institute of Certified Public Accountants
Alabama Society of Certified Public Accountants
Mississippi Society of Certified Public Accountants

www.sparkscpas.com

INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Members of the Board Sheffield City Board of Education Sheffield, Alabama

Report on Compliance for Each Major Federal Program

We have audited Sheffield City Board of Education's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Sheffield City Board of Education's major federal programs for the year ended September 30, 2020. Sheffield City Board of Education's major federal programs are identified in the summary of auditors' results section of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditors' Responsibility

Our responsibility is to express an opinion on compliance for each of Sheffield City Board of Education's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Sheffield City Board of Education's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Sheffield City Board of Education's compliance.

Opinion on Each Major Federal Program

In our opinion, Sheffield City Board of Education complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended September 30, 2020.

Red Bay, Alabama Phone: (256) 356-9375 Muscle Shoals, Alabama Phone: (256) 314-5082 Corinth, Mississippi Phone: (662) 286-7082 Booneville, Mississippi Phone: (662) 728-6172 luka, Mississippi Phone: (662) 423-5057

Report on Internal Control Over Compliance

Management of Sheffield City Board of Education is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Sheffield City Board of Education's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Sheffield City Board of Education's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we did identify a certain deficiency in internal control over compliance, described in the accompanying Schedule of Findings and Questioned Costs as item 2020-002, that we consider to be a significant deficiency.

Sheffield City Board of Education's response to the internal control over compliance finding identified in our audit is described in the accompanying Schedule of Findings and Questioned Costs. Sheffield City Board of Education's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

The Sparks CPA Firm, P.C. Certified Public Accountants

The sparks CPA Firm, P.C.

Red Bay, Alabama November 30, 2021 SCHEDULE OF FINDINGS AND QUESTIONED COSTS

SHEFFIELD CITY BOARD OF EDUCATION **Schedule of Findings and Questioned Costs** For the Year Ended September 30, 2020

Section I: Summary of Auditors' Results

Financial Statements:

1.	Type of auditors' report issued:	
	Governmental Activities	

Unmodified Unmodified General Fund 14-2120 Capital Projects Fund Unmodified Aggregate remaining fund information Unmodified

2. Internal control over financial reporting:

> a. Material weakness(es) identified? No

b. Significant deficiency(ies) identified? Yes

3. Noncompliance material to financial statements noted? No

Federal Awards:

4. Internal control over major programs:

> a. Material weakness(es) identified? No

b. Significant deficiency(ies) identified? Yes

Type of auditors' report issued on compliance for 5.

Major federal programs: Unmodified

Yes

6. Any findings disclosed that are required to be reported in accordance with 2 CFR 200.516 (a)

7. Identification of major programs:

a. Child Nutrition Cluster: CFDA# 10.553, 10.555, & 10.559

8. The dollar threshold used to distinguish between

Type A and type B programs: \$750,000

9. Auditee qualified as low-risk auditee? Yes

Section II: Financial Statement Findings

Finding 2020-001

Significant Deficiency over Internal Control

Criteria: The District is required to design and implement a system of internal controls that is sufficient to ensure accurate accounting for gate receipts.

Condition: During the testing of athletic fund revenue receipting procedures lacked proper completion of form and receipting procedure according to the District's policy, mathematical, and coding errors made it difficult to determine if all funds were properly accounted for.

SHEFFIELD CITY BOARD OF EDUCATION Schedule of Findings and Questioned Costs For the Year Ended September 30, 2020

<u>Cause</u>: A strong set of internal controls was not in place to ensure that all athletic fund revenue deposits were accurately reconciled to the event form by appropriate authorities and properly receipted in accordance with the District's policy.

<u>Effect</u>: Inadequate internal controls related to athletic fund revenue collection and receipting could result in a loss of assets and improper revenue recognition.

<u>Recommendation</u>: The District should strengthen the implemented policies and procedures to ensure receipts from all activity are safeguarded, properly recognized, recorded, and deposited in a timely manner. This can be done by accurately recalculating the amounts of tickets sold at each game and properly documenting the event forms.

<u>Response</u>: We will follow the recommendation by creating and implementing detailed procedures and training for personnel. We will also perform periodic internal reviews to make sure all policies and procedures are being followed.

Section III - Federal Award Findings and Questioned Costs

Finding 2020-002

Significant Deficiency over Internal Control

<u>Child Nutrition Cluster CFDA#:</u> 10.553, 10.555, 10.559 <u>Compliance requirement:</u> B Allowable Costs/Cost Principles

<u>Criteria</u>: The District is required to design and implement a system of internal controls that is sufficient to ensure that time and effort reporting accurately reflects the work performed and supported by a system of internal controls that provides reasonable assurances that charges are accurate, allowable, reasonable, and properly allocated.

<u>Condition</u>: During testing instances that the employee did not date or dated incorrectly the time and effort documentation and instances that the supervisor having direct knowledge of the work performed did not properly document approval of the time and effort documentation were noted.

<u>Cause</u>: A strong set of internal controls was not in place to ensure that time and effort documentation was completed properly.

Effect: The effect is a material weakness in internal controls in the area of allowable costs.

Questioned Costs: None

Context: This deficiency crosses over all grants within this cluster.

<u>Recommendation</u>: The District should strengthen the implemented policies and procedures to ensure that the documentation for time and effort reporting is completed to accurately reflect the work performed, the charges are accurate, allowable, reasonable, and properly allocated.

Repeat Finding: No

<u>Response</u>: We have discussed with the CNP director the importance of time and effort documentation being completed properly. We will monitor the time and effort documentation to ensure they are complete and accurate.

AUDITEE'S CORRECTIVE ACTION PLAN



Dr. Keith Davis Superintendent

A Commitment to Quality Education

Dr. Carlos Nelson Deputy Superintendent

As required by 2 CFR 200.511 (a), the Sheffield City School District has prepared and hereby submits the following corrective action plan for the findings included in the Schedule of Findings and Questioned Costs for the year ended September 30, 2020.

2020-001 a. Name of Contact Person Responsible for Corrective Action

Name: Robin Collum

Title: CSFO

Phone Number: 256-383-0400 ext 207

b. Corrective Action Planned:

We will follow the recommendation by creating and implementing detailed procedures and training for personnel. We will also perform periodic internal reviews to make sure all policies and procedures are being followed.

c. Anticipated Completion Date: 2/28/2022

2020-002 a. Name of Contact Person Responsible for Corrective Action

Name: Robin Collum

Title: CSFO

Phone Number: 256-383-0400 ext 207

b. Corrective Action Planned:

We have discussed with the CNP director the importance of time and effort documentation being completed properly. We will monitor the time and effort documentation to ensure they are complete and accurate.

c. Anticipated Completion Date: 12/15/2021